

THE IMPACT OF THE CURRENT AND NEW AGRICULTURAL POLICY ON THE DEVELOPMENT OF THE MAJOR CROPS IN BULGARIA

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- “ The study aims to scrutinize the impact from introduction of the new agricultural policy after 2013 on five main crops in Bulgaria: wheat, barley, maize, sunflower and rapeseed.
- “ I scenario – Policy Status quo
- “ II scenario – introduction of the Basic payment scheme and ecological payment
- “ III scenario – application of the redistributive payment



Importance of the selected commodities

- “ These crops comprise for around 55% from utilized land and more than 90% from arable land in Bulgaria in recent years
- “ 5 crops make around 75% from GO (Gross Output) and around 43% from GAO (Gross Agricultural Output) in 2011
- “ About 63 thousand farms are specialized in growing these 5 crops during 2010
- “ Significant share in the agricultural trade worth – ranged 12 in the wheat trade and 2 place for the sunflower worldwide trade

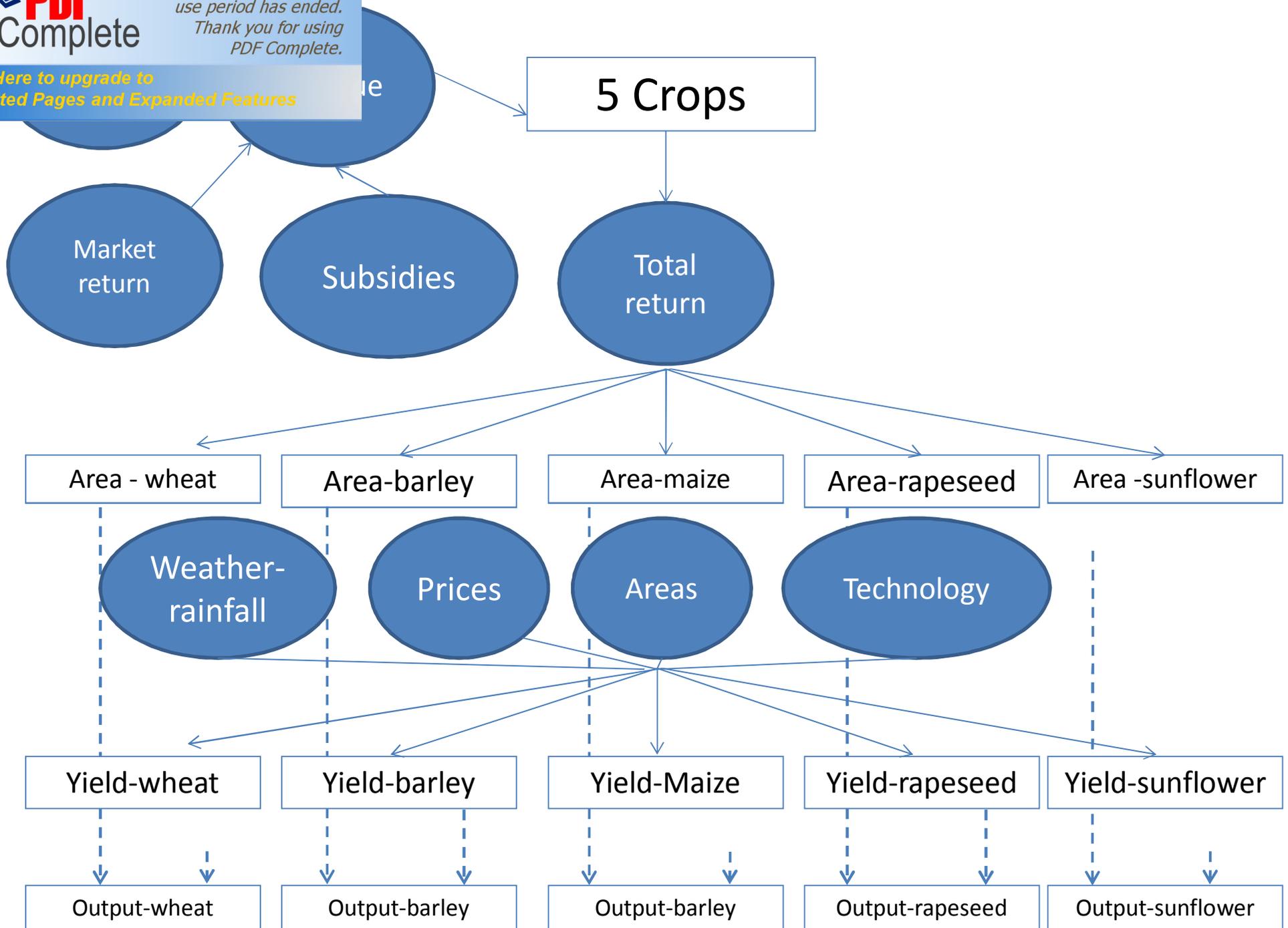




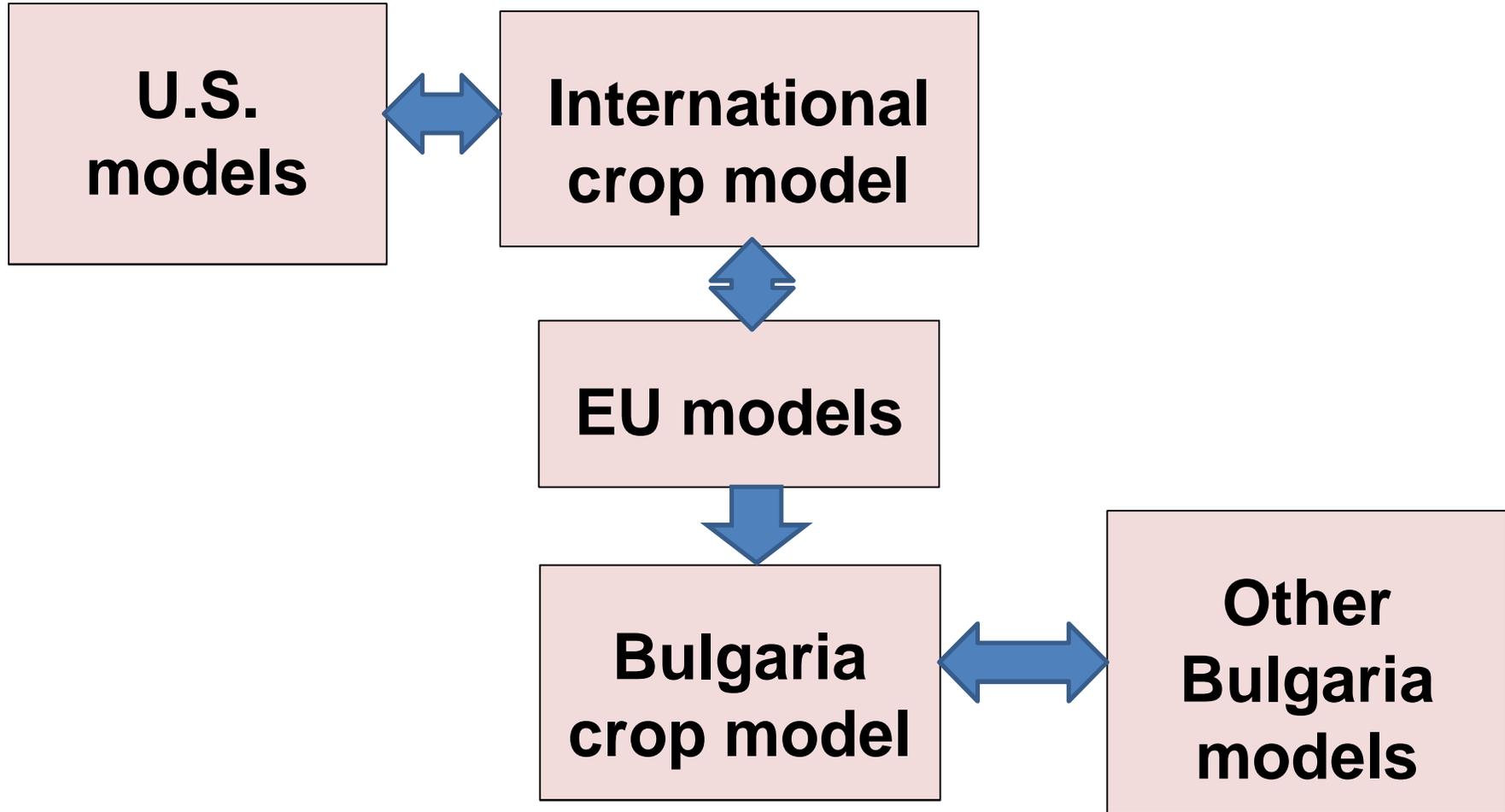
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Primary research method is econometric modeling, where:

$$Y = f (X_1; X_2; X_3)$$

$$Y = \alpha + \varepsilon\beta_1 X_1 + \varepsilon\beta_2 X_2 + \varepsilon\beta_3 X_3 + \dots + \xi \dots, \text{ where}$$

α – intercept

ε - elasticity

β – regression coefficient

$X_{1,2,3}$ - variables

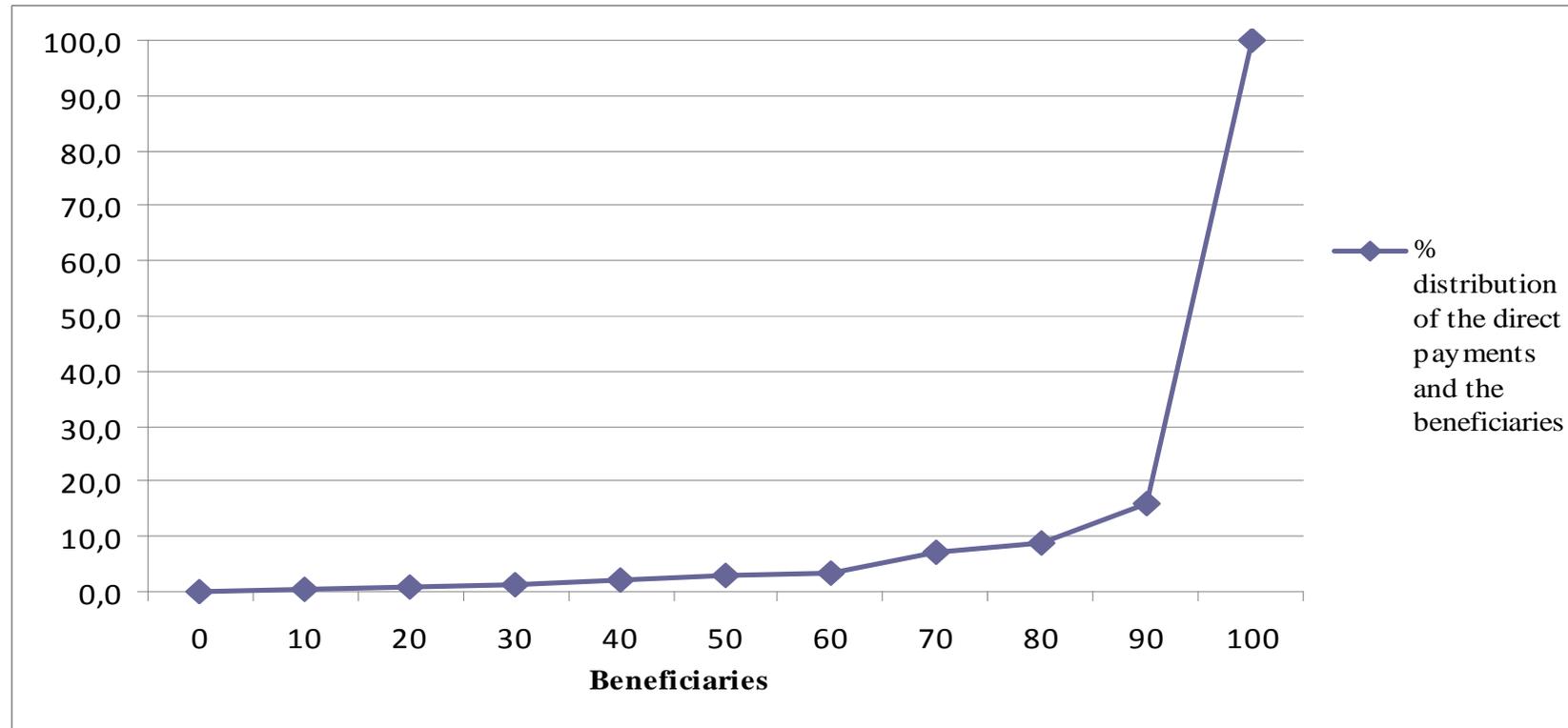
ξ – factor error



1. The impact of the policy, especially direct payments on the selected crops is assessed through financial aids per area and by regulations upon the production practices;
2. Subsidies per area form up the gross margin from the production and participate in the allocation of the land – maximization function;
3. Although the subsidies are decoupled from the production, in case of Bulgaria they are puissant factor driving allocation of the land resources;
4. The new CAP framework is reflected by the analysis through farmers' behaviour model incorporated in the main model – (greening – reaction of the farmers is modeled).



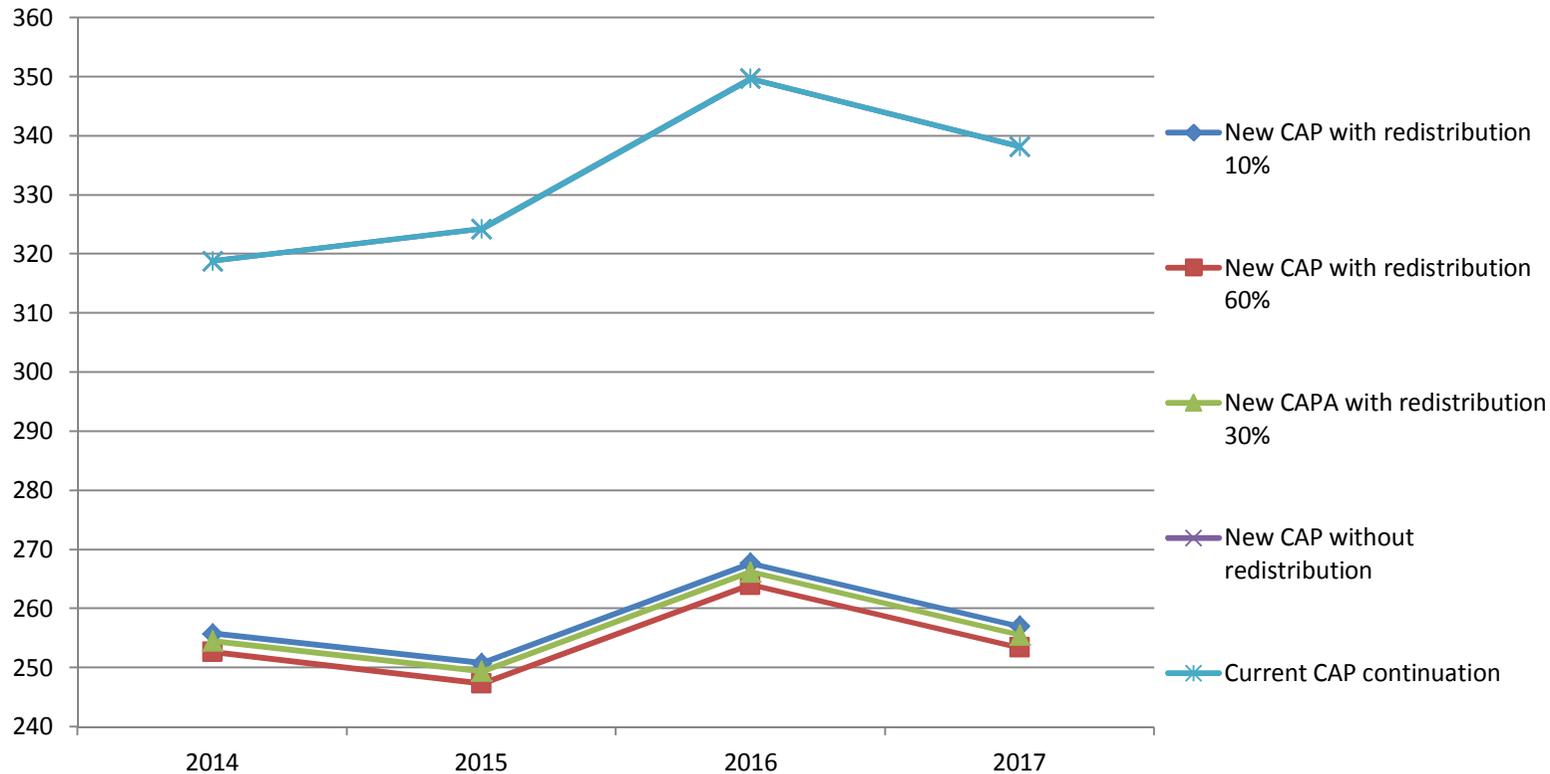
Distribution of the subsidies and beneficiaries in 2010



Source: IAE based on the EC data



Average gross margins under different scenarios, euro/ha

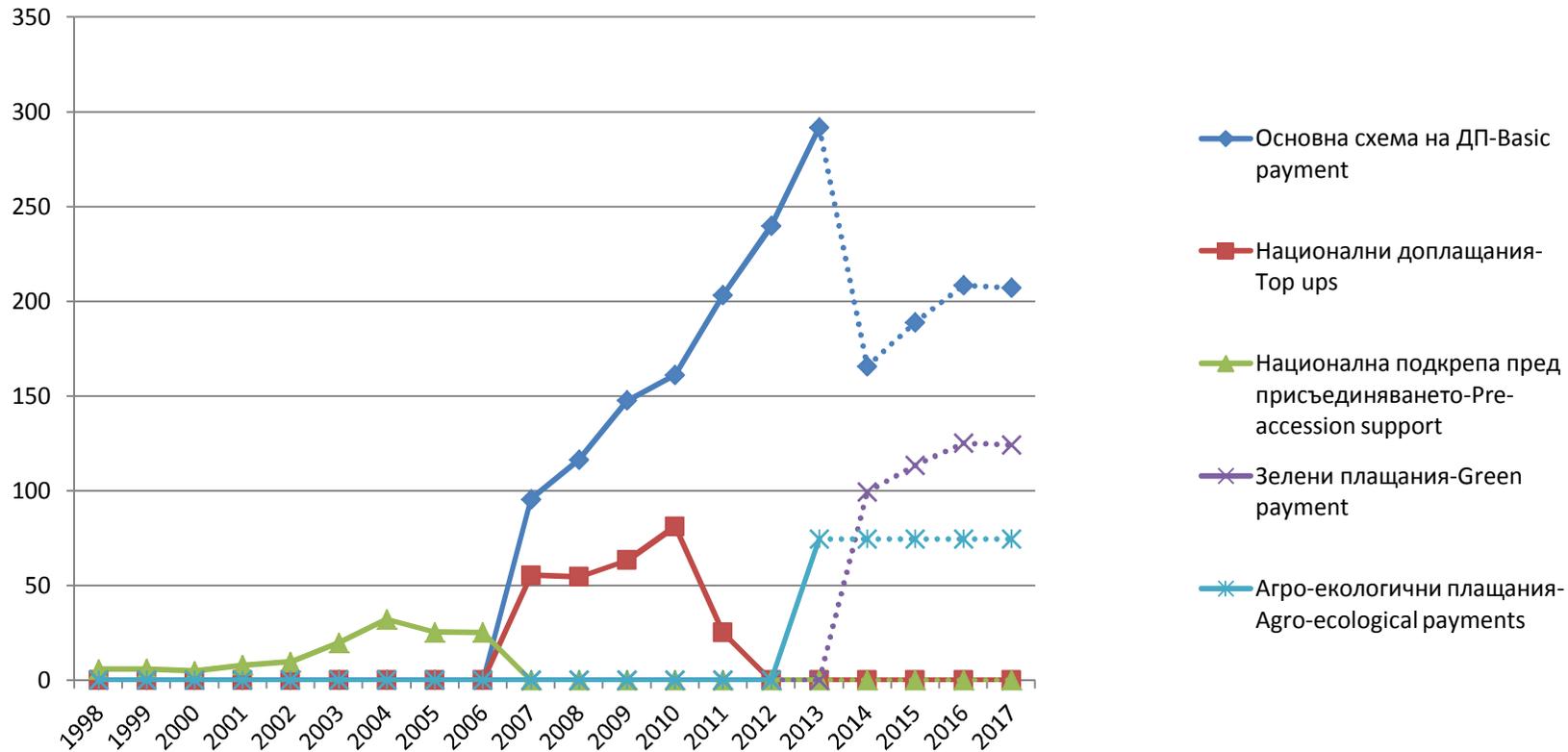


Source: CAPA



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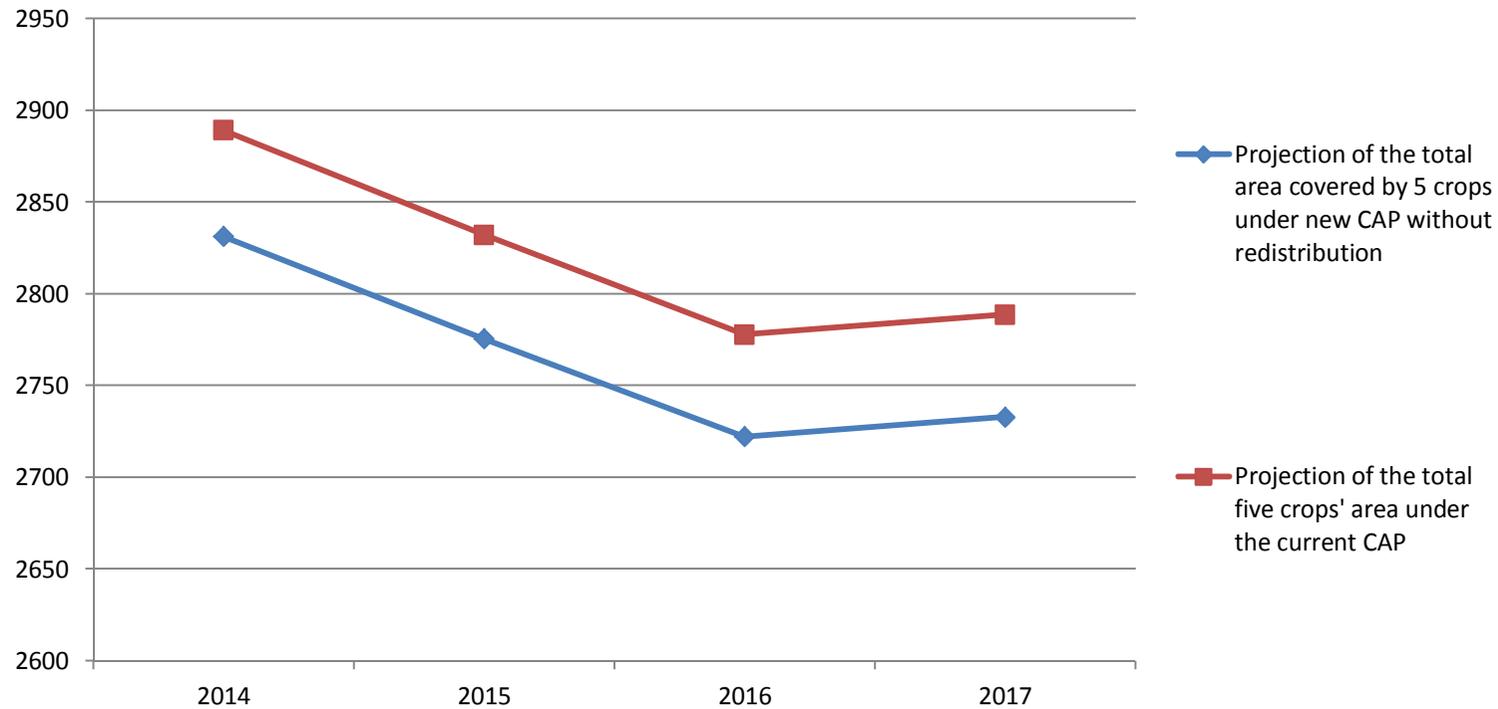
Public support distribution in the sectors, BGN/hectare



Source: CAPA based on the EC information



Total five crops' area projection, thousand ha



Source: CAPA



Internal redistribution of the area among the five crops comparing the Scenario 2 (new Policy without redistributive payment) with Scenario 1 (current policy continuation)

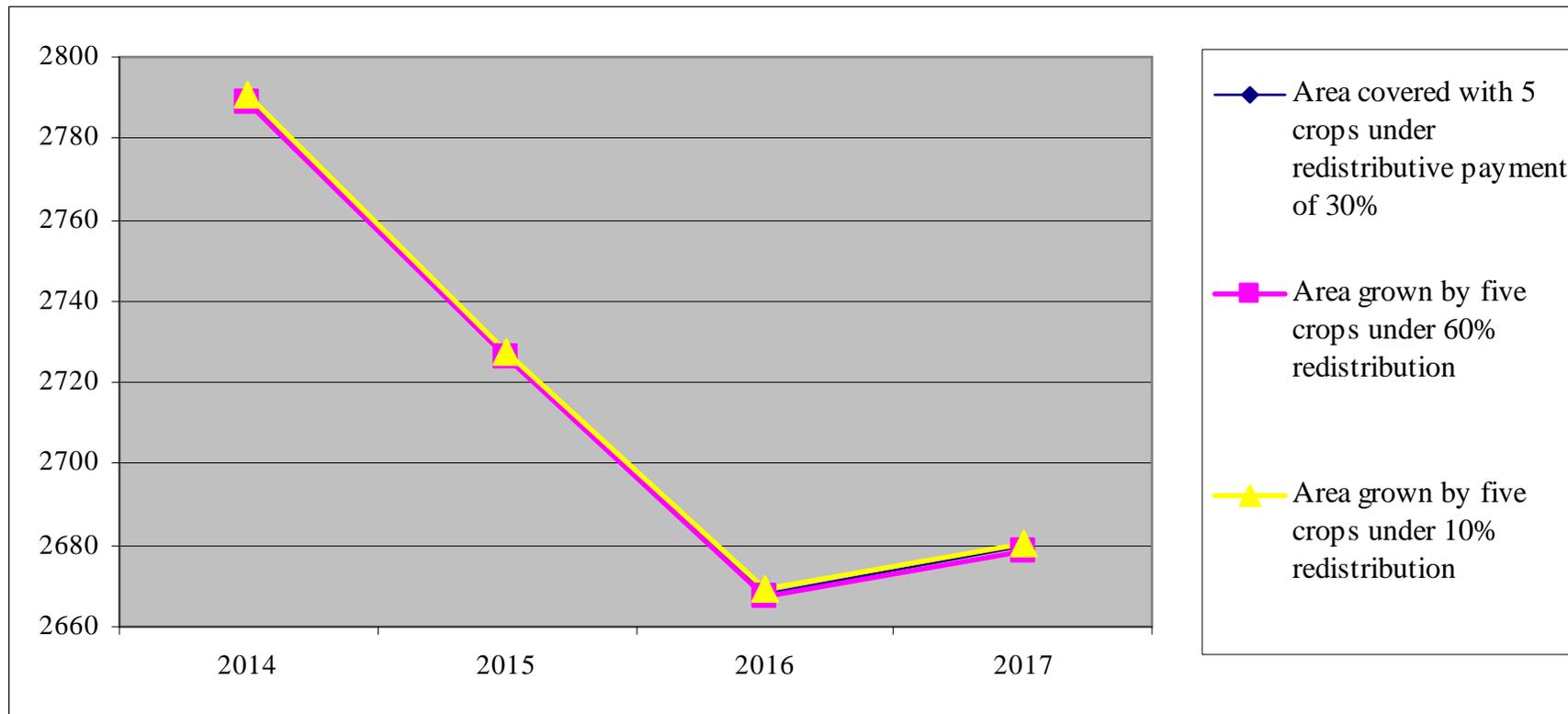
| | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 |
|----------------|--------|------|-------|-------|-------|-------|
| | 000 xa | | | | | |
| WS - wheat | 0,00 | 0,00 | -20,5 | -18,6 | -16,9 | -16,8 |
| BA - barley | 0,00 | 0,00 | -2,7 | -2,4 | -1,9 | -1,8 |
| CO - maize | 0,00 | 0,00 | -7,7 | -7,7 | -7,8 | -8,1 |
| UF - sunflower | 0,00 | 0,00 | -3 | -2,7 | -2,5 | -2,4 |
| RS - rapeseed | 0,00 | 0,00 | -12,9 | -12,7 | -12,6 | -12,9 |



Source: CAPA



Changes in the total area of major crops under 3 variants of the distributive payment of new CAP, 000 ha



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Distribution of the BPS between different farm size classes under 3 variants of the distributive payment, euro/ha

| Distribution of the basic payment in different farm-size classes, euro/ha | 2014 | | | 2015 | | | 2016 | | |
|---|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|
| | 10% redistribution | 30% redistribution | 60% redistribution | 10% redistribution | 30% redistribution | 60% redistribution | 10% redistribution | 30% redistribution | 60% redistribution |
| 0 to 10 ha | 98 | 115 | 142 | 109,72 | 129,67 | 159,63 | 119 | 141 | 174 |
| 10 to 30 ha | 98 | 115 | 142 | 109,72 | 129,67 | 159,63 | 119 | 141 | 174 |
| 30 to 60 ha | 94 | 104 | 119 | 105,34 | 116,51 | 133,32 | 115 | 128 | 148 |
| 60 to 200 ha | 89 | 90 | 91 | 99,98 | 100,46 | 101,19 | 109 | 109 | 110 |
| 200 to 700 ha | 87 | 84 | 80 | 98,26 | 95,29 | 90,86 | 107 | 104 | 99 |
| over 700 ha | 87 | 83 | 78 | 97,78 | 93,83 | 87,94 | 106 | 102 | 96 |

Source: CAPA based on the EC data and Payment Agency



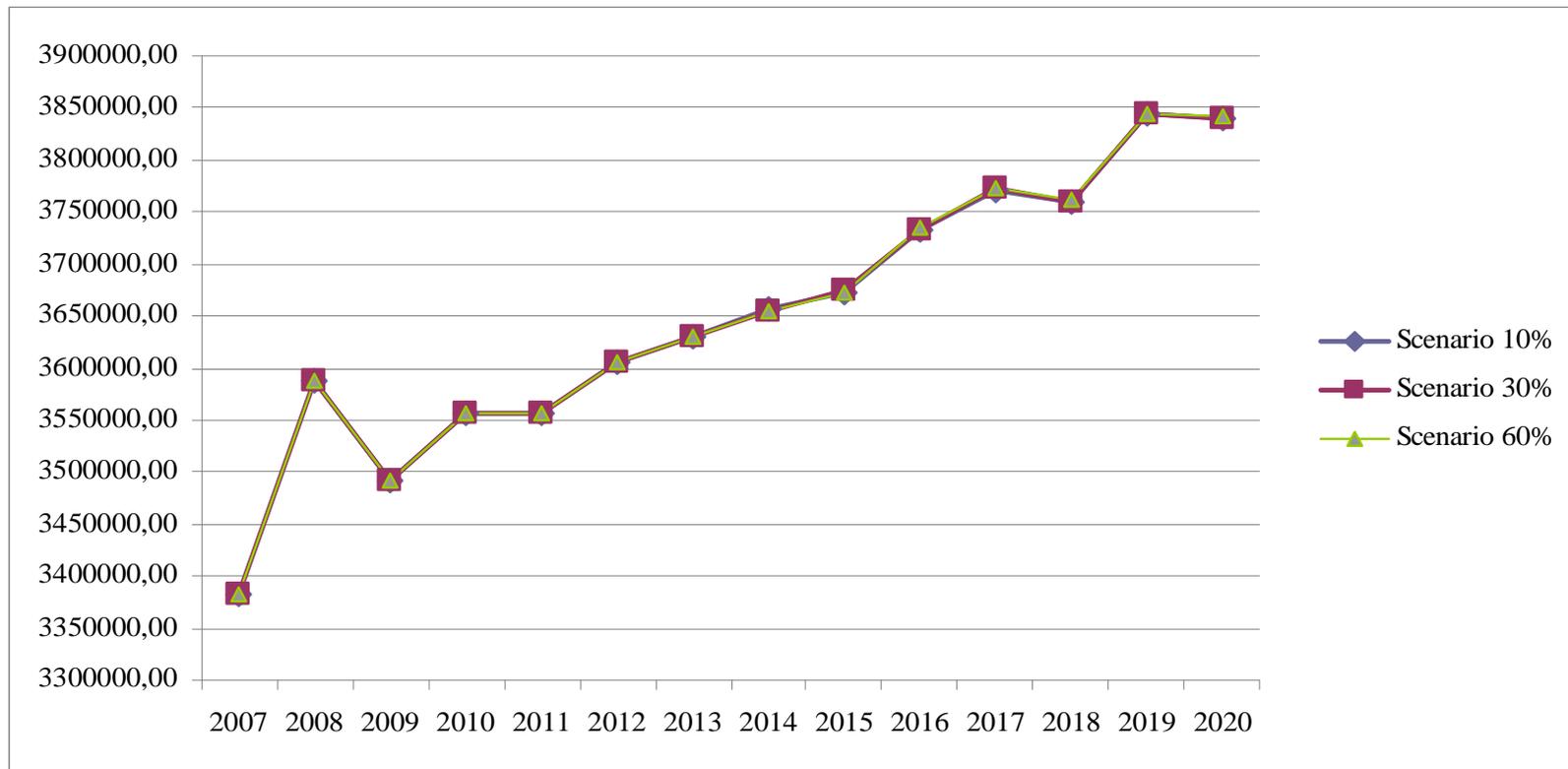
Level of the BPS and green payment under 3 variants of the distributive payment upon different production groups

| Total amount of BPS and green payment, euro/ha | 2014 | | | 2015 | | | 2016 | | |
|--|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|
| | 10% redistribution | 30% redistribution | 60% redistribution | 10% redistribution | 30% redistribution | 60% redistribution | 10% redistribution | 30% redistribution | 60% redistribution |
| Cereal with fallow | 141 | 139 | 135 | 158 | 156 | 152 | 173 | 170 | 166 |
| Oil crops | 141 | 139 | 136 | 158 | 155 | 152 | 173 | 170 | 165 |
| Industrial and potato | 148 | 159 | 175 | 165 | 177 | 195 | 181 | 195 | 213 |
| Vegetables | 149 | 163 | 183 | 167 | 182 | 205 | 184 | 202 | 224 |
| Orchards | 149 | 162 | 182 | 167 | 182 | 204 | 182 | 198 | 225 |
| Etheric-oily crops | 151 | 169 | 196 | 170 | 190 | 219 | 185 | 207 | 240 |
| Grassland | 148 | 159 | 176 | 166 | 179 | 196 | 181 | 195 | 217 |

Source: CAPA based on the EC data and Payment Agency



Projection of the applied for direct payment agricultural area, ha



Specific conclusions

1. Distributive payment will differentiate the aids per ha and will normalize a bit the harshly distorted distribution of the payments and beneficiaries;
2. The new CAP will give more incentives to other productions different from the current major ones and this effect will be as stronger as the differentiated are payments;
3. The new CAP regarding the I Pillar will give more flexibility and will to some extent overhaul the disadvantages in the flat subsidizing of the area and holdings;
4. The five crops will continue to dominate in the production structure of the BG agriculture, as the role of the subsidies as a driver of the development will be suppressed to some extent.



General conclusions

1. The new CAP will keep the differences between average payments among member states;
2. The introduction of the greening will render stronger impulse to pursuing the priorities in terms of environment preservation, biodiversity, climate changes, etc;
3. The split of the SAPS to different schemes – small farms, support for natural constraints, young farmers, etc will ensure better encountering the challenges (aging of the farmers' society, low share of the young people, low incomes of majority of small farms – 94% of all farms are up to 10 ha);
4. It is expected the prices of the commodities to retain relatively high and the volatility to continue thus the question for the social price of the subsidies is very actual.





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THANK YOU FOR YOUR ATTENTION!

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